



STOCKTON CENTER SITE AUTHORITY
A Component Unit of the California State University
Financial Statements
June 30, 2022 and 2021
(With Independent Auditors' Report Thereon)

STOCKTON CENTER SITE AUTHORITY
A Component Unit of the California State University

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KPMG LLP
Suite 1500
550 South Hope Street
Los Angeles, CA 90071-2629

Independent Auditors' Report

The Board of Directors
Stockton Center Site Authority:

Report on the Audit of the Financial Statements

Opinion

We have audited the financial statements of the Stockton Site Authority (the Site Authority), a component unit of the California State University, as of and for the years ended June 30, 2022 and 2021, and the related notes to the financial statements, which collectively comprise the Site Authority's basic financial statements for the years then ended as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Site Authority as of June 30, 2022 and 2021, and the changes in its financial position and its cash flows for the years then ended in accordance with U.S. generally accepted accounting principles.

Basis for Opinion

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Site Authority and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with U.S. generally accepted accounting principles, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Site Authority's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a



substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Site Authority's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Site Authority's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Management has omitted management's discussion and analysis that U.S. generally accepted accounting principles require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 23, 2022 on our consideration of the Site Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Site Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Site Authority's internal control over financial reporting and compliance.

KPMG LLP

Irvine, California
September 23, 2022

STOCKTON CENTER SITE AUTHORITY
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Statements of Net Position

June 30, 2022 and 2021

	2022	2021
Assets:		
Current assets:		
Investments	\$ 3,348,571	3,336,827
Prepaid expense	11,797	10,852
Total current assets	3,360,368	3,347,679
Noncurrent assets:		
Capital assets, net	2,656,240	2,843,070
Total assets	6,016,608	6,190,749
Liabilities:		
Current liabilities:		
Accounts payable	—	123,668
Total liabilities	—	123,668
Net position:		
Net investment in capital assets	2,656,240	2,843,070
Unrestricted	3,360,368	3,224,011
Total net position	\$ 6,016,608	6,067,081

See accompanying notes to financial statements.

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Statements of Revenues, Expenses, and Changes in Net Position

Years ended June 30, 2022 and 2021

	2022	2021
Operating revenues	\$ —	—
Operating expenses:		
Contractual services	1,384,970	1,365,479
Depreciation	186,830	189,825
Insurance	94,896	86,137
General and administrative	20,000	20,000
Total operating expenses	1,686,696	1,661,441
Operating loss	(1,686,696)	(1,661,441)
Nonoperating revenues:		
State appropriations, noncapital	1,700,000	1,700,000
Investment income (loss), net	(63,777)	19,169
Total nonoperating revenues	1,636,223	1,719,169
Increase (decrease) in net position	(50,473)	57,728
Net position, beginning of year	6,067,081	6,009,353
Net position, end of year	\$ 6,016,608	6,067,081

See accompanying notes to financial statements.

STOCKTON CENTER SITE AUTHORITY
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Statements of Cash Flows

Years ended June 30, 2022 and 2021

	2022	2021
Cash flows from operating activity:		
Payments to suppliers	\$ (1,624,479)	(1,330,551)
Net cash used in operating activity	(1,624,479)	(1,330,551)
Cash flows from noncapital financing activity:		
State appropriations, noncapital	1,700,000	1,700,000
Net cash provided by noncapital financing activity	1,700,000	1,700,000
Cash flows from investing activities:		
Deposits into CSU Consolidated Investment Pool	(2,847,054)	(2,091,536)
Withdrawals from CSU Consolidated Investment Pool	2,756,165	1,683,758
Investment income, net	15,368	38,329
Net cash used in investing activities	(75,521)	(369,449)
Net change in cash and cash equivalents	—	—
Cash and cash equivalents at beginning of year	—	—
Cash and cash equivalents at end of year	\$ —	—
Reconciliation of operating loss to net cash used in operating activity:		
Operating loss	\$ (1,686,696)	(1,661,441)
Adjustments to reconcile operating loss to net cash used in operating activity:		
Depreciation	186,830	189,825
Changes in assets and liabilities:		
Decrease in other receivables	—	19,004
Increase in prepaid expense	(945)	(507)
Increase (decrease) in accounts payable	(123,668)	122,568
Net cash used in operating activity	\$ (1,624,479)	(1,330,551)

See accompanying notes to financial statements.

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Notes to Financial Statements

June 30, 2022 and 2021

(1) Description of Reporting Entity

The Stockton Center Site Authority (the Site Authority) was formed on September 26, 2000 under and pursuant to a Joint Powers Agreement between the trustees of the California State University (the CSU Trustees) and the City of Stockton to develop property previously known as the Stockton Developmental Center (the Property) with a focus on providing educational, commercial, and residential opportunities. The Site Authority is governed by a board of seven members comprised of three Stockton City Council members, three appointees of the California State University (the CSU), and one member jointly appointed by the Mayor of the City of Stockton and the CSU.

The Property is located in the central portion of the City of Stockton in San Joaquin County and is surrounded by developed lands. Development of the 102 acre property entails the continued use, renovation, or demolition of existing buildings in addition to construction of new buildings. Full build out of the proposed project would consist of 359 residential units and result in approximately 640,000 square feet of commercial and educational space. Construction will occur in phases, in which timing and content will be determined by market conditions.

The Site Authority is a component unit of the CSU, and the financial transactions of the Site Authority are also included in the financial statements of the CSU.

(2) Summary of Significant Accounting Policies

(a) Basis of Presentation

The accompanying financial statements for the Site Authority have been prepared under the standards promulgated by the Governmental Accounting Standards Board (GASB) using the accrual basis of accounting and economic resources measurement focus. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

The financial statements include the Statements of Net Position, Statements of Revenues, Expenses, and Changes in Net Position, and Statements of Cash Flows. The Site Authority is considered a special purpose government. The Site Authority records revenue primarily from state appropriations and investment income and, accordingly, has chosen to present its financial statements using the reporting model for special purpose governments engaged only in business type activities. This model allows all financial information for the Site Authority to be reported in a single column in each of the financial statements.

(b) New Accounting Pronouncements

In June 2017, the GASB issued Statement No. 87, *Leases*, effective for the Site Authority's fiscal year beginning July 1, 2021. The effective date has been deferred by GASB Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance* issued in May 2020. This Statement requires the recognition of certain lease assets and liabilities for leases that previously were classified as operating leases. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The

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adoption of this standard did not have any impact on the financial reporting for fiscal year ended June 30, 2022, and therefore, nothing was reported in the basic financial statements.

(c) Classification of Current and Noncurrent Assets (Other than Investments) and Liabilities

The Site Authority considers assets to be current when they can reasonably be expected, as part of its normal business operations, to be converted to cash and be available for liquidation of current liabilities within 12 months of the statement of net position date. Liabilities that reasonably can be expected, as part of normal Site Authority business operations, to be liquidated within 12 months of the statement of net position date are considered to be current. All other assets and liabilities are considered to be noncurrent.

(d) Cash and Cash Equivalents and Statements of Cash Flows

The Site Authority considers all highly liquid investments with an original maturity date of three months or less to be cash and cash equivalents. The Site Authority considers amounts included in the CSU Consolidated Investment Pool (the Investment Pool) to be investments. Certain transactions recorded as revenue or expenses in the accompanying Statements of Revenues, Expenses, and Changes in Net Position include transactions between entities that are also participants in the Investment Pool. The Site Authority considers changes in the respective participants' equity in the Investment Pool resulting from these transactions to represent cash flows of the Site Authority in the accompanying Statements of Cash Flows.

(e) Investments

Investments are reflected at fair value using quoted market prices. Realized and unrealized gains and losses are included in the accompanying Statements of Revenues, Expenses, and Changes in Net Position as a component of investment income, net.

Investments that are used for current operations are classified as current investments. Investments that are restricted for withdrawal or use for other than current operations, designated or restricted for the acquisition or construction of noncurrent assets, designated or restricted for the liquidation of the noncurrent portion of long-term debt, or restricted as to the liquidity of the investments are classified as other long-term investments. For the years ended June 30, 2022 and 2021, there were no investments that met the criteria of other long-term investments.

(f) Capital Assets

Capital assets are stated at cost or estimated historical cost if transferred. Capital assets, including infrastructure, with an original value of \$5,000 or more and with a useful life of one year or more are capitalized. Capital assets, with the exception of land, land improvements, and construction work in progress, are depreciated on a straight-line basis over their estimated useful lives. This can range from 5 to 40 years.

Depreciation expense is shown separately in the Statements of Revenues, Expenses, and Changes in Net Position.

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June 30, 2022 and 2021

(g) Net Position

The Site Authority's net position is classified into the following net position categories:

(i) Net Investment in Capital Assets

Capital assets, net of accumulated depreciation.

(ii) Unrestricted

All other categories of net position. In addition, unrestricted net position may be designated for use by the Site Authority.

The Site Authority has adopted a policy of utilizing restricted funds, when available, prior to unrestricted funds. There are no amounts required to be reported as restricted net position as of June 30, 2022 and 2021.

(h) Classification of Revenues and Expenses

The Site Authority considers operating revenues and expenses in the Statements of Revenues, Expenses, and Changes in Net Position to be those revenues and expenses that result from exchange transactions or other activities that are connected directly to the Site Authority's primary functions. Exchange transactions include the acquisition of goods and services. Certain other transactions are reported as nonoperating revenues and expenses in accordance with GASB requirements. These nonoperating activities include the Site Authority's receipt of state appropriations and investment income.

The CSU allocates funding to the Site Authority on an annual basis for management and operating expenses. The CSU's funding source is from State Appropriations, which are recognized as revenue in general when authorization is received and are reported as either noncapital appropriations when used to support general operations or capital appropriations when used for capital projects.

(i) Income Taxes

The Site Authority was formed pursuant to Articles 1-4, Chapter 5, division 7, title 1 of the Government Code of the State of California and, as a governmental entity, is not subject to federal or state income taxes under §115 of the Internal Revenue Code of 1986.

(j) Use of Estimates

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual amounts may differ from those estimates.

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Notes to Financial Statements

June 30, 2022 and 2021

(3) Cash and Cash Equivalents, Investments, and Investment Income, Net

(a) Cash and Cash Equivalents

The Site Authority maintains centralized management for substantially all of its cash and cash equivalents. Cash in demand deposit accounts is minimized by sweeping available cash balances into the Investment Pool on a daily basis. There were no cash and cash equivalents as of June 30, 2022 and 2021.

(i) Custodial Credit Risk for Deposits

Custodial credit risk is the risk that in the event of the failure of the custodian, deposits may not be returned to the Site Authority. Site Authority's deposits are maintained at financial institutions that are Federal Deposit Insurance Corporation secured at \$250,000.

(b) Investments

At June 30, 2022 and 2021, the Site Authority's investment portfolio consists of investments held in the Investment Pool. Separate accounting is maintained as to the amounts allocable to the various funds and programs.

(i) Investment Policy

State law and regulations require that surplus monies of the Authority must be invested. The primary objective of the Authority's investment policy is to safeguard the principal. The secondary objective is to meet the liquidity needs of the Authority. The third objective is to return an acceptable yield.

The Authority's investment policy authorizes funds held in local trust accounts under Education Code Sections 89721 and 89724 to be invested in any of the securities authorized by Government Code Sections 16430 and 53601, and Education Code Section 89724, subject to certain limitations. In general, the Authority's investment policy permits investments in obligations of the federal and California state governments, certificates of deposit, high-quality domestic corporate and fixed-income securities, and certain other investment instruments.

(ii) Custodial Credit Risk

Custodial credit risk is the risk that in the event of the failure of the custodian the investments may not be returned to the Site Authority. All of the Site Authority's securities are registered in the CSU's name by the custodial bank as an agent for the Site Authority.

(iii) Interest Rate Risk

Interest rate risk is the risk that fluctuations in interest rates will adversely affect the fair market value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair market value to fluctuations in market interest rates. The Investment Pool's investment guidelines measure interest rate risk by limiting an eligible investment to a maximum effective maturity and by limiting the average duration of the portfolio. The effective maturity date reflects a bond with embedded options such as a call, put, reset date, and prepayment speed

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resulting in the maturity of a bond being less than its final maturity date. Duration is a measure of the sensitivity of the price of an investment relative to fluctuations in market interest rates.

Weighted average durations of the Site Authority's investment portfolio for each investment type are 2.13679 and 1.17928 for the years ended June 30, 2022 and June 30, 2021, respectively.

Another way the Site Authority manages its exposure to interest rate risk is by purchasing a combination of short-term and long-term investments, and by timing cash flows from maturities so that a portion of the portfolio is maturing or nearing maturity evenly over time as necessary to provide cash flow and liquidity needed for operations.

(iv) Credit Risk

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This risk is measured by the assignment of a rating by a nationally recognized statistical rating organization.

By law, the Site Authority invests in low credit risk securities such as U.S. government securities, securities of federally sponsored agencies, highly rated domestic corporate bonds, prime-rated commercial paper, repurchase and reverse repurchase agreements, banker's acceptances, and negotiable certificates of deposit.

(v) Concentration Risk

Concentration risk rises as investments become concentrated relative to a portfolio characteristic such as issuance, issuer, market sector, counter party, or sovereign nation and is best mitigated by diversification. The Investment Pool's investment policy has concentration limits that provide sufficient diversification.

(vi) Fair Value Measurements

The Site Authority uses fair value measurements to record fair value adjustments to certain assets and liabilities and to determine the fair value disclosures. The fair value of a financial instrument is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Fair value is best determined based upon quoted market prices. However, in certain instances where quoted market prices are not available, fair values are based on estimates using present value or other valuation techniques. Those techniques are significantly affected by the assumptions used, including discount rates and estimates of future cash flows. Accordingly, the fair value estimates may not be realized in an immediate settlement of the instrument.

As of June 30, 2022 and 2021, all investments held by the Site Authority are included in the CSU Investment Pool and are not required to be disclosed with the Fair Value Hierarchy.

(c) Investment Income, Net

Investment income, net, include within the Statements of Revenues, Expenses, and Changes in Net Position, is comprised of changes in unrealized losses of \$(79,145) and \$(19,160) and interest and dividend income of \$15,368 and \$38,329 for the years ended June 30, 2022 and 2021, respectively.

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Notes to Financial Statements

June 30, 2022 and 2021

(4) Capital Assets

Capital asset activities for the year ended June 30, 2022 consisted of the following:

	<u>Beginning balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending balance</u>
Nondepreciable capital assets:				
Land and land improvements	\$ 255,419			255,419
Total nondepreciable capital assets	<u>255,419</u>	<u>—</u>	<u>—</u>	<u>255,419</u>
Depreciable capital assets:				
Buildings and building improvements	12,369,744	—	—	12,369,744
Improvements other than buildings	727,581	—	—	727,581
Infrastructure	1,127,119	—	—	1,127,119
Personal property:				—
Equipment	214,113	—	—	214,113
Total depreciable capital assets	<u>14,438,557</u>	<u>—</u>	<u>—</u>	<u>14,438,557</u>
Total cost	<u>14,693,976</u>	<u>—</u>	<u>—</u>	<u>14,693,976</u>
Less accumulated depreciation:				
Buildings and building improvements	(10,518,780)	(155,658)	—	(10,674,438)
Improvements other than buildings	(727,581)	—	—	(727,581)
Infrastructure	(393,427)	(28,178)	—	(421,605)
Personal property:				—
Equipment	(211,118)	(2,994)	—	(214,112)
Total accumulated depreciation	<u>(11,850,906)</u>	<u>(186,830)</u>	<u>—</u>	<u>(12,037,736)</u>
Net capital assets	<u>\$ 2,843,070</u>	<u>(186,830)</u>	<u>—</u>	<u>2,656,240</u>

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Notes to Financial Statements

June 30, 2022 and 2021

Capital asset activities for the year ended June 30, 2021 consisted of the following:

	<u>Beginning balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending balance</u>
Non-depreciable capital assets:				
Land and land improvements	\$ 255,419			255,419
Total non-depreciable capital assets	<u>255,419</u>	<u>—</u>	<u>—</u>	<u>255,419</u>
Depreciable capital assets:				
Buildings and building improvements	12,369,744	—	—	12,369,744
Improvements other than buildings	727,581	—	—	727,581
Infrastructure	1,127,119	—	—	1,127,119
Personal property:				—
Equipment	214,113	—	—	214,113
Total depreciable capital assets	<u>14,438,557</u>	<u>—</u>	<u>—</u>	<u>14,438,557</u>
Total cost	<u>14,693,976</u>	<u>—</u>	<u>—</u>	<u>14,693,976</u>
Less accumulated depreciation:				
Buildings and building improvements	(10,363,122)	(155,658)	—	(10,518,780)
Improvements other than buildings	(727,581)	—	—	(727,581)
Infrastructure	(365,249)	(28,178)	—	(393,427)
Personal property:				—
Equipment	(205,129)	(5,989)	—	(211,118)
Total accumulated depreciation	<u>(11,661,081)</u>	<u>(189,825)</u>	<u>—</u>	<u>(11,850,906)</u>
Net capital assets	<u>\$ 3,032,895</u>	<u>(189,825)</u>	<u>—</u>	<u>2,843,070</u>

(5) Property Management

Effective October 23, 2002, the Site Authority entered into an Agreement (the Agreement) with Grupe Commercial Company (GCC), a third party to manage and develop the Property. The term of the Agreement is for 50 years, with four 10-year renewal options. The developer is responsible for property management and maintenance services, collections of rents, lease administration, and completion of a Master Development Plan for the Property. The Agreement provides for equal monthly payments by the Site Authority totaling \$1,350,000 annually, the availability of which is dependent on an annual appropriation by the California State Legislature. In the event the California State Legislature reduces its annual appropriation, the Agreement allows for corresponding reductions in the payment to the developer and the scope of services to be performed. For the fiscal years ended June 30, 2022 and 2021, the Site Authority paid a total amount of \$1,350,000 each year to the property manager and is recorded as part of the Site Authority's contractual services operating expenses.

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(6) Leases

On January 15, 2002, the Site Authority entered into a ground lease with the CSU Trustees for the Property. The term of the lease is for 50 years, with four 10-year renewal options. The annual lease payment of \$1 per year was paid in advance of the initial lease term, and will be due and payable in advance of each renewal option period. The first amendment was made on July 1, 2002 and the second amendment was made on October 1, 2008. The amendments were to revise definition of the premises.

On October 23, 2002, the Site Authority entered into a master ground sublease with the GCC for the Property. The term of the lease is for 50 years, with four 10-year renewal options. The annual lease payment of \$1 per year was received in advance of the initial lease term. If the property management company should wish to renew any of its options, the annual rental payment of \$1 per year will be due in advance of the beginning of each renewal option period. Commencing on the 26th year of the original lease agreement, the Master Developer shall pay an annual rental fee equal to 50% of the fair market value of the land excluding improvements. This amount increases to 90% for any renewal period beyond the original lease term.

(7) Related-Party Transactions

In August 2021, the Site Authority transferred \$1,000,000 to CSU Stanislaus (the Campus) for professional services and repairs for a new project. The Campus incurred \$450 for services connected with the project during the year ended June 30, 2022, which was included in the Contractual services expense.

As of June 30, 2022, total unspent funding for the Campus project was \$1,293,410. This amount consisted of \$293,860 from prior years, \$1,000,000 from August 2021, as well as the \$450 spent for services. This total amount was included in Investments (note 3b).

(8) Subsequent Events

Subsequent events have been evaluated through September 23, 2022, which corresponds to the date when the financial statements were issued. There are no subsequent events that require disclosure.